



## IMPACTS ON AGRICULTURE FOLLOWING THE 2009 CYCLONE AILA: LESSONS FOR RECOVERY

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### ABSTRACT

Agriculture in India faces severe challenges in the form of climate change, increasing population, environmental degradation, natural disasters resulting in loss of crop and reduces productivity. The number of people at risk has been growing each year in the world and more vulnerable to disasters. This study explores how affected agriculture and rural communities have adapted and mitigated impacts following a cyclone and floods from the 24<sup>th</sup> May, 2009, one of the largest cyclones of the twentieth century in West Bengal, India. Cyclones are some of the most common and devastating natural disasters on the Indian Subcontinent. The cyclone followed by flood causes severe damage to agriculture in many folds. To mitigate the effects of natural calamities, short-term strategies like relief and long term programmes such as avenue plantations, construction of major and medium projects, soil and water conservation measures may serve to minimize flood and cyclone. To overcome the loss of agriculture integrated farming system should be developed. This study suggested people demand more financial support by the government. 50 % of the respondents suggested that planting trees besides the river to protect from strong wind and 34 % percent of the respondent suggested that they need more relief materials from govt. Cultivation of some aquatic crops such as water chestnut, typha species and colocasia species along with pisciculture (Cultivation of fish) reclaimed the waterlogged areas.

**KEYWORDS:** Agriculture, cyclone, impacts, recovery, mitigation, disaster.

### INTRODUCTION

The Asia Pacific Region faces over 60% of the world's natural disasters. India, on account of its geographical position, climate and geological setting, has had from time immemorial, a fair share of these disasters. There is hardly a year when some part of the country or other does not face the spectra of drought, due to the failure of monsoons in vulnerable areas. One or two cyclones strike the peninsular region of the country every year. Similarly, floods are a regular feature of the eastern India where Himalayan Rivers inundate large part of its catchment area uprooting people, disrupting livelihood and damaging infrastructure (GOI-UNDP, 2009).

Cyclone *Aila* was the second tropical storm formed in Northern Indian Ocean in 2009. According to the Government data more than 11, 00,000 people who fled (their) homes had been sheltered in several hundred shelters in eight coastal districts so far. The Government estimated that the total 111 blocks, 40 municipalities, 15401 villages and 4,53,0000.00 people were affected. (GOI, 2009).The cyclone collapsed more than 500 kilometers of embankments and 926,000 semi permanent houses. In West Bengal, the damage in North and South 24 Parganas districts of West Bengal in India has been the maximum. The total crop area affected were 2, 60,000 ha. Agriculture plays an important role in the social and economic life of people in India, and will continue to do so in the foreseeable future. About 70 percent of the total population directly or indirectly dependent on agriculture as the main source of livelihood. Now a day's agriculture faces important challenges in India due to environmental

degradation, deforestation, global warming, increasing population, nuclear explosions, air pollution *etc.* Currently almost 46 percent of India's geographical area is under agriculture. A large percentage of this land falls in rain-fed regions generating 55 percent of the country's agricultural output, providing food to 40 percent of the nation's population (Ahmad *et al.*, 2011; Planning Commission, 2012). More than 80% of the farmers are smallholder producers, with very poor capacity and resources to deal with the vagaries of weather and changes in climate. Keeping this in mind the major objective of this study is to impact of disaster in agriculture.

### MATERIALS AND METHODS

The districts North and South 24 Parganas of West Bengal were selected purposively for the study because these two districts were the most severely affected by cyclones and floods. Seven blocks namely Basanti, Gosaba, Namkhana, Kakkdwip, Sandeshkhali I, Sandeshkhali-II and Parthar pratima and were selected purposively. From the selected blocks, 60 local institutions and 150 villagers were selected randomly as respondents. The study area a coastal, underdeveloped area is one of the most visible victims of the ravages of climate change in India. Fragility of the ecosystem coupled with underdevelopment has made this region particularly vulnerable.

### RESULTS AND DISCUSSION

From the above table-1, it is amply evident that natural disaster occurs in the study areas in every year except in the year 2000, 2001, 2004 and 2005. However their

impact of life varies from high to severe. In the year 2002 and 2003 their impact of life was high, in 1999, 2007 and 2008 was moderate and 2006 and 2009 was severe. A severe cyclonic storm passed over Sandeshkhali-I, Sandeshkhali-II, Hingalgunj and Minakhan blocks on 11.11.2002 affecting 5483 number of people. 195 numbers of houses were destroyed and 731 were damaged due to the calamity. The event of crop area damaged was 644.30 ha. Heavy rainfall in 2003 caused flood, breach of

embankments and erosion were reported from Sandeshkhali-I and Sandeshkhali-II blocks. Due to the calamity, 14 Blocks in North 24 Parganas district were severely affected. On 25 May, Cyclone Aila hit costal Bengal with a maximum wind speed of 120 kmph affecting over 1.5 million people. Over 6.77 million people have been affected and 137 killed in North 24 Parganas and South 24 Parganas.

**TABLE 1-** Occurrence of Natural Disasters (last 10 years) and its impact on the study area

| Sl. No | Type of hazard            | Year of occurrence | Duration  | Impact on people | Impact on livestock            | Remarks                                                 |
|--------|---------------------------|--------------------|-----------|------------------|--------------------------------|---------------------------------------------------------|
| 1.     | Drought                   | 1998-99            | One week  | Moderate         | Affected to a great extent     | Damage of crops for want of sufficient water            |
| 2.     | Cyclone                   | 1999               | 2- 3 days | Moderate         | Death of some livestock        | Washing out of embankments                              |
| 3.     | Cyclonic storm with flood | 2002               | One week  | High             | Moderately affected            | Crop area damaged                                       |
| 4.     | Flood                     | 2003               | One week  | High             | Moderate                       | Crop sector and Fisheries sector were severely affected |
| 5.     | Cyclone                   | 2006               | 2-3 days  | Severe           | Affected to a great extent     | Damage of mud houses was very high.                     |
| 6.     | Flood                     | 2007               | One week  | Moderate         | Moderate                       | Damage of seasonal Crops                                |
| 7.     | Flood                     | 2008               | One week  | Moderate         | Affected to some extent        | Houses were damaged to a considerable extent            |
| 8.     | Cyclonic storm with flood | 2009               | Two weeks | Severe           | Causes death of huge livestock | Extreme damage on people, livestock and infrastructure  |

**TABLE 2:** Assessment of damage in terms of human lives in the study area (1999-2009)

| Sl. No | Block           | Name of G.P       | Human casualty |                         |                                  |
|--------|-----------------|-------------------|----------------|-------------------------|----------------------------------|
|        |                 |                   | Death (No)     | Affected population(No) | Vulnerable/ immobile people (No) |
| 1.     | Basanti         | Basanti           | 00             | 15026                   | 08                               |
|        |                 | Bharatgarh        | 00             | 26416                   | 04                               |
|        |                 | Jharkhali         | 2              | 18496                   | 02                               |
|        |                 | Ramchandra khali  | 00             | 19118                   | 07                               |
|        |                 | Nafar ganj        | 00             | 14767                   | 03                               |
| 2.     | Gosaba          | Choto molla khali | 01             | 18430                   | 15                               |
|        |                 | Satzelia          | 2              | 16693                   | 22                               |
|        |                 | Lahiripur         | 5              | 20752                   | 14                               |
|        |                 | Kumir mari        | 5              | 16192                   | 11                               |
|        |                 | Rangabelia        | 00             | 13801                   | 05                               |
| 3.     | Kakdwip         | Surjanagar        | 00             | 14454                   | 11                               |
|        |                 | Rishi Bankim      | 00             | 24030                   | 08                               |
|        |                 | Chandra           |                |                         |                                  |
| 4.     | Namkhana        | Mousuni           | 02             | 20013                   | 26                               |
|        |                 | Sibarampur        | 00             | 26124                   | 12                               |
|        |                 | Namkhana          | 00             | 25563                   | 10                               |
|        |                 | Budha khali       | 00             | 18790                   | 09                               |
|        |                 | Haripur           | 00             | 21765                   | 07                               |
| 5.     | Pathar pratima  | Dakshin roy pur   | 01             | 23385                   | 08                               |
|        |                 | G-Plot            | 8              | 25561                   | 17                               |
|        |                 | Pathar pratima    | 00             | 26604                   | 24                               |
|        |                 | Digambarpur       | 00             | 18229                   | 10                               |
|        |                 | Ramganga          | 2              | 14425                   | 33                               |
|        |                 | Durbachati        | 00             | 16655                   | 14                               |
| 6.     | Sandeshkhali-I  | Kalinagar         | 1              | 21160                   | 23                               |
|        |                 | Hatgachi          | 01             | 17285                   | 19                               |
|        |                 | Bayermari – I     | 02             | 14570                   | 21                               |
| 7.     | Sandeshkhali-II | Bermajur-II       | 02             | 15932                   | 15                               |
|        |                 | Bermajur-I        | 01             | 10895                   | 23                               |
|        |                 | Sandeshkhali      | 04             | 17450                   | 16                               |
|        |                 | Jelia khali       | 02             | 18736                   | 25                               |
|        |                 | Total             | 41             | 571317                  | 422                              |

Source: Records of the concerned local self government

**TABLE 3:** -Impact of loss on land area (1999-2009)

| Sl. no | Block           | Name of the G.P      | Agricultural Land effected (ha) | Shrimp farm area effected (ha) |
|--------|-----------------|----------------------|---------------------------------|--------------------------------|
|        |                 | Bharatgarh           | 974                             | 60                             |
|        |                 | Jharkhali            | 3246                            | 98                             |
|        |                 | Ramchandra khali     | 1400                            | 58                             |
|        |                 | Nafar ganj           | 2000                            | 42                             |
|        |                 | Choto molla khali    | 1355                            | 56                             |
|        |                 | Satzelia             | 1231                            | 51                             |
| 2.     | Gosaba          | Lahiripur            | 1600                            | 70                             |
|        |                 | Kumir mari           | 1515                            | 110                            |
|        |                 | Rangabelia           | 722                             | 40                             |
|        |                 | Surjanagar           | 1973                            | 45                             |
| 3.     | Kakdwip         | Rishi Bankim Chandra | 655                             | 42                             |
|        |                 | Mousuni              | 637                             | 80                             |
|        |                 | Sibarampur           | 2042                            | 43                             |
| 4.     | Namkhana        | Namkhana             | 1245                            | 100                            |
|        |                 | Budha khali          | 2030                            | 32                             |
|        |                 | Haripur              | 876                             | 41                             |
|        |                 | Dakshin roy pur      | 1451                            | 105                            |
|        |                 | G-Plot               | 3000                            | 88                             |
| 5.     | Pathar pratima  | Pathar pratima       | 2677                            | 78                             |
|        |                 | Digambarpur          | 2536                            | 123                            |
|        |                 | Ramganga             | 2369                            | 64                             |
|        |                 | Durbachati           | 3765                            | 123                            |
|        |                 | Kalinagar            | 1526                            | 135                            |
| 6.     | Sandeshkhali-I  | Hatgachi             | 1271                            | 55                             |
|        |                 | Bayermari – I        | 1240                            | 78                             |
|        |                 | Bermajur-II          | 874                             | 92                             |
|        | Sandeshkhali-II | Bermajur-I           | 723                             | 43                             |
| 7.     |                 | Sandeshkhali         | 1852                            | 102                            |
|        |                 | Jelia khali          | 1459                            | 67                             |
|        |                 | Total                | 49476                           | 2196                           |

Source: Records of the concerned local self government (2009)

**TABLE 4:-** Impact on Livelihood

| Sl. No. | Main source of income | Before disaster (%) | After disaster (%) |
|---------|-----------------------|---------------------|--------------------|
| 1.      | Agriculture           | 60%                 | 22%                |
| 2.      | Daily wages           | 25%                 | 65%                |
| 3.      | Aquaculture           | 5%                  | 4%                 |
| 4.      | Small business        | 3%                  | 3%                 |
| 5.      | Service               | 2%                  | 2%                 |
| 6.      | Animal husbandry      | 2%                  | 2%                 |
| 7.      | Honey collection      | 3%                  | 2%                 |

**TABLE 5:-**Distribution of respondents according to their suggestion to disaster management

| Sl. No | Suggestions given by respondents                           | Number | Percentage |
|--------|------------------------------------------------------------|--------|------------|
| 1.     | Strengthening coastal embankments and infrastructure       | 30     | 20.00      |
| 2.     | Providing basic support services                           | 39     | 26.00      |
| 3.     | Build up disaster resistance houses                        | 24     | 16.00      |
| 4.     | Supply of agricultural inputs                              | 45     | 30.00      |
| 5.     | Supporting long-term income generation activities          | 24     | 16.00      |
| 6.     | Arrangement of disaster shelters                           | 42     | 28.00      |
| 7.     | More financial support from the government                 | 51     | 34.00      |
| 8.     | Repair/ maintenance of river embankment                    | 27     | 18.00      |
| 9.     | Planting trees besides the river to protect from wind      | 75     | 50.00      |
| 10.    | Early warning system should be forecasted well in advance  | 48     | 32.00      |
| 11.    | Local institutions must be taken more initiative in future | 28     | 18.67      |
| 12.    | Need more relief materials from govt.                      | 51     | 34.00      |
| 13.    | Training and orientation for capacity building             | 07     | 4.67       |

Out of 41 deaths in seven blocks, the Pathar Pratima alone accounted for 11, followed by 9 in Sandeshkhali –II block as can be observed from Table 2. The highest number of deaths occurred in G-Plot gram panchayat in Pathar Pratima block followed by Kumirmari, Lahiripur gram

panchayats in South 24 Parganas district. In North 24 Parganas district four persons were killed in Sandeshkhali gram panchayat followed by two in Bayermari – I gram panchayat in Sandeshkhali-II block.

The damages to the houses and other infrastructure seems to be very high, as large amount of water that inundated the village soaked the region and the mud and thatched houses sunk into the mud. 422 vulnerable people were rescued and evacuated by the local institutions and Non-Governmental Organizations in the study areas. Vulnerable people include pregnant women/ lactating mothers, children below 5 yrs, uncared aged/ destitute, single women headed household, fishermen, deaf /dumb, blind, mentally challenged, sick and ailing, inhabitants of thatched houses, houses living near seas/ rivers. Around seven million people have been affected and more than hundred people died in the study areas according to the Government of West Bengal, India. More than 500 kilometers of embankment damaged due to the cyclone. In all the affected villages of study areas, there was a high demand for safe drinking water, sanitation facilities, and good hygiene practices, access to healthy food, temporary shelters and critical medical facilities.

Table-3 shows the impact of disaster on agricultural land and shrimp farm areas in the study area. The storm was especially devastating for farmers who were preparing to harvest rice and other crops. The cyclone, which was accompanied by heavy rainfall, flood and landslide, had led to a situation which was precarious and caused severe damage in South 24 Parganas and North 24 Parganas districts. As far as damage to agriculture was concerned, 49476 ha of agricultural land with kharif crop were destroyed because of rise in salinity in the soil and loss of embankments. Maximum damage to agriculture land occurred in Pathar Pratima followed by Basanti and Namkhana.

The economy of the study areas was based on agriculture, fishing and collection of non-timber forest produce (NTFP), all natural resource-based activities. Around 61 percent of the population consisting of both cultivators and daily wage labourers depends on agriculture and fishing to sustain their livelihood. Approximately 22 per cent of the workforce engaged in organized and unorganized sectors such as trivial jobs with the government, labourers and the self-employed. Of this, just about 9 per cent on an average work in the organized sector, such as at petty government jobs with the public distribution system or the post office. About 7 percent hold regular jobs in the unorganized sector, such as in cottage industries (Centre for Science and Environment, 2012).

Agricultural production system was totally hampered after disaster due to high salinity and PH condition of soil. Paddy, Wheat, Sugarcane, Chilli and Pulses production was highly destroyed. Mainly two type of paddy were cultivated in this region (Debnath, 2013).

Table-4 depicts the impact of livelihood in the study areas. Before the disaster the majority of people in the affected areas were self-sufficient and largely depended on agriculture for their livelihood. After the disaster major portion of work force shifted their occupation from agriculture to daily wages. The others continued their occupation remain more or less same. Following the disaster, many farmers and fishermen were left jobless as most of the agriculture land was inundated with saline water. Inundation in the agriculture land has caused huge damage to crop. It is evident from the above information that major portions of the workforce engaged to daily

wages labourers. For this, a major portion of the workforce migrates to nearby districts even to outside states for a gainful employment. However Mahatma Gandhi National Rural Employment Programme has created some scope for creating additional employment to the job – seekers at GP level. People were migrated to nearby town or cities for searching of jobs, as the only alternative for livelihood earning. Migration has highly increased after this disaster. Most cultivators can cultivate only one crop a year. Many have become wage labours and have left for other places in India in search of jobs. The women folk, back at home, have to do all the work on field and home. Children hardly find time to go to school. Aged does not want to leave their ancestral home even if in dilapidated condition and susceptible to further hazards. Table-5 shows that respondents suggested arranging for permanent disaster shelters in near future. The few temporary cyclone shelters available at present are not sufficient to protect majority of people at the study sites. Therefore, sufficient number of cyclone shelters should be constructed at the sites before any other cyclone. Maximum number of the respondents suggested repair and maintenance of the damaged embankments and communication system on a priority basis to protect the affected area from further flooding and tidal surges. While distributing relief materials and financial support by the local institutions there were some biases in selecting the victims. Government provides only Rs.10, 000 and Rs. 2,500 for the Aila victims whose houses were fully and partially damaged, respectively. They suggested more financial support by the government. 50 % of the respondents suggested that planting trees besides the river to protect from strong wind and 34 % percent of the respondent suggested that they need more relief materials from govt. A glance of the table suggests that majority of the respondent were in favor of permanent solutions rather than token and temporary measures. For improving the livelihood of the poor people proper livestock management is required. Food (fodder) is very important for rearing livestock. So for supplementary food, saline resistant fodder varieties like Coix commonly known as Kara, Gargara etc. should be cultivated. Low cost technologies must be adopted in a way that does not affect the socio-economic condition of the poor underprivileged people.

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